

Itemised deductions: a device to reduce tax evasion

Amedeo Piolatto

Ivie

Working papers
Working papers
Working papers

Los documentos de trabajo del Ivie ofrecen un avance de los resultados de las investigaciones económicas en curso, con objeto de generar un proceso de discusión previo a su remisión a las revistas científicas. Al publicar este documento de trabajo, el Ivie no asume responsabilidad sobre su contenido.

Ivie working papers offer in advance the results of economic research under way in order to encourage a discussion process before sending them to scientific journals for their final publication. Ivie's decision to publish this working paper does not imply any responsibility for its content.

La Serie AD es continuadora de la labor iniciada por el Departamento de Fundamentos de Análisis Económico de la Universidad de Alicante en su colección "A DISCUSIÓN" y difunde trabajos de marcado contenido teórico. Esta serie es coordinada por Carmen Herrero.

The AD series, coordinated by Carmen Herrero, is a continuation of the work initiated by the Department of Economic Analysis of the Universidad de Alicante in its collection "A DISCUSIÓN", providing and distributing papers marked by their theoretical content.

Todos los documentos de trabajo están disponibles de forma gratuita en la web del Ivie <http://www.ivie.es>, así como las instrucciones para los autores que desean publicar en nuestras series.

Working papers can be downloaded free of charge from the Ivie website <http://www.ivie.es>, as well as the instructions for authors who are interested in publishing in our series.

Edita / Published by: Instituto Valenciano de Investigaciones Económicas, S.A.

Depósito Legal / Legal Deposit no.: V-4385-2010

Impreso en España (noviembre 2010) / Printed in Spain (November 2010)

Itemised deductions: a device to reduce tax evasion^{*}

Amedeo Piolatto^{**}

Abstract

Direct incentives and punishments are the most common instruments to fight tax evasion. The theoretical literature disregarded indirect schemes, such as itemised deductions, in which an agent has an interest in that other agents declare their revenue. Itemised deductions provide an incentive for consumers to declare their purchases, and this forces sellers to do the same. I show that, for any level of taxation, it is possible to increase tax proceeds by choosing the proper level of itemised deduction: the cost for the government on the consumers' side is more than compensated by the extra proceeds on the sellers' side.

Keywords: tax evasion, itemised deductions, substitutes goods, quantity competition.

JEL Classification: H00, H20, H26, H30.

^{*} My research was partially conducted at the Toulouse School of Economics and at the Tilburg University, I am grateful to both institutions. For their comments, I thank Federico Boffa, Miguel Sánchez Villalba, Florian Schuett and all attendants to the seminar at Tilburg University. A previous version of these paper is available online as CentER (Tilburg University) Discussion Paper DP1060. The author acknowledges the financial support of the Valencian Institute of Economic Research (Ivie), of the Spanish Ministry of Science and Innovation (grants SEJ-2007-62656 and ECO2009-12680), of the Barcelona Graduate School of Economics and of the Government of Catalonia.

^{**} A. Piolatto: Barcelona Institute of Economics (IEB), University of Barcelona. E-mail: piolatto@ub.edu.

“When there is an income tax, the just man will pay more and the unjust less on the same amount of income” (Plato (nd))

1 Introduction

For most countries tax evasion is a major issue and tax proceeds are strongly affected. By its nature, it is hard to estimate tax evasion. Franzoni (1999) estimates that the US federal tax gap¹ is about 17%. ? proposes an updated and detailed description of tax compliance in the United States. In the 80’s, the black economy in western countries represented 5% to 15% of GDP (Cowell (1985)). More recently, McKay (1998) and Schneider (2005) estimated that the black economy roughly ranges from 6% (Switzerland) to 27% (Italy) of GDP.

Allingham and Sandmo (1972) and (1991) are amongst the most well known works on tax compliance. Many surveys are available of the recent literature on tax avoidance and/or evasion:² among the most complete, Slemrod and Yitzhaki (2002) focus on tax avoidance and it is more theory oriented while Andreoni, Erard, and Feinstein (1998) concentrate more on empirical works.

A politician may want to reduce evasion i) to increase tax proceeds, ii) to promote the country’s image on an international ground, iii) because of equality/fairness concerns, or iv) for legality reasons: (tax evasion is illegal). Note also that black money is more likely to finance other illegal activities (Fortin, Lacroix, and Montmarquette (2000)): by reducing evasion, the government reduces funds spent on illicit activities. Note that part of the literature considers that, under some conditions, tax evasion can be welfare improving. For an analysis of the arguments for and against fighting tax evasion and its welfare consequences, see Davidson, Martin, and Wilson (2007) and section 7 of Cowell (1985).³

The literature on tax evasion is mainly devoted to income taxation.⁴ Most of the analysis of tax evasion concentrates on how evasion can be deterred through detection and sanctions (Franzoni (1999)); rational consumers decide whether to evade or not on a “cost-benefit” analysis.⁵ The legislator disposes of a wide set of

¹Tax gap, according to the United States Department of Treasury, measures the extent to which taxpayers do not file their tax returns and pay the correct tax on time.

²Tax evasion consists of not declaring some earnings that, by law, an agent is supposed to declare. Tax avoidance consists of abusing, or using the lack of detail in some laws, to reduce the tax burden.

³Amongst the most common arguments: i)it is generally expensive to reduce evasion, ii) taxes are distortive, the (second-best) tax scheme under information asymmetries may distort sectors differently, and evasion may have a counterbalancing effect, and iii) if evasion is inversely correlated with income, tax evasion has redistributive effects.

⁴Cremer and Gahvari (1993) and Marelli (1984) are notable exceptions.

⁵Evasion may also derive from the willingness to hide illegal activities: even with a 0% tax rate, the underground economy would still represent about 4% of GDP, because of illegal activities and agents willing to avoid regulation laws (McKay (1998)).

instruments to fight tax evasion: direct incentives not to evade (e.g., decreasing tax rates) and increasing the cost of evading (through higher fines or by using more sophisticated audit systems) can be effective. Nonetheless, the cost of auditing and agents' limited liability strongly limit the legislator's policy space.

I focus here on an indirect mechanism: itemised deductions. In many OECD countries, deductions are not a widely used policy instrument: in Italy and Spain allowed deductions represent no more than 5% of taxable income, in the UK and Ireland up to 9%, and in all the OECD countries, itemised deductions are below 15% (OECD (1990)).⁶

I show that sellers' tax evasion decreases if consumers have incentives to declare purchases, as this forces sellers to declare their revenue. I consider a market with a consumption good available both legally and on the black market (for example, cigarettes and tobacco, or pirated versions of music and software). Both consumers' income and profits on the legal market are taxed at some, possibly different, exogenous tax rates (possibly optimally chosen). Itemised deductions allow consumers to reduce their tax base by declaring their purchases,⁷ this force sellers to declare their earnings too.⁸

My model shows that partial deductibility of expenditures is sufficient enough of an incentive for the consumers to declare their purchases without negatively affecting tax proceeds. The reduction in the amount of collected taxes from consumers is less substantial than the increase in tax proceeds deriving from the reduction in the evasion of the tax on profits. The itemised deduction that maximises tax proceeds is always strictly positive, which means that, *ceteris paribus*, introducing deductions implies: a) that the public budget constraint is relaxed (higher tax proceeds and/or lower tax rates) and b) that the size of the underground market shrinks.

Section 2 presents the framework of the model. I solve the model in section 3 and find the optimal level of deduction. Section 4 analyses the results and provides a numerical example. The last section concludes.

⁶France and the Scandinavian countries are an exception, with deductions ranging between 25% and 30%.

⁷From a practical perspective, such a mechanism may, in the past, would have incurred significant implementation costs. Nowadays, it would be sufficient to provide to consumers a magnetic card using the same technology as credit cards, that would register the value of transactions.

⁸A similar idea has been used in France over the last decades: the government partially subsidises the rent of the poorest citizens through the "Aide au Logement". Landlords are forced to declare their renting income or to reduce the rent by the value of the subsidy.

2 The model

I describe here the main elements of the model: I start (subsection 2.1) by describing the goods in the economy and the agents' behaviour. Then I analyse the organisation of the market and the firms' behaviour (subsection 2.2). Finally I present the problem of the central authority (politician/social planner) (subsection 2.3).

2.1 The agents

A representative consumer can choose between the numeraire good M and a consumption good, available both legally (X) and illegally (Y): x and y denote the quantity of good exchanged on the legal and on the black market respectively at prices p and q .

For a consumer, X and Y are versions of a same good. It is natural to assume (in terms of the utility function) that the two goods are substitute. The degree of substitutability may range from perfect substitutability (e.g., a stolen, brand new, music CD) to very low substitutability (e.g., a plagiarised version of a software).

Regardless of the possible differences between the two versions of the good, a consumer may have a preference for legal purchases over the illegal ones. For that reason, I introduce a parameter in the utility function allowing to consider for the aversion towards illegality. The parameter accounts for the depreciation, in terms of utility, of a good that is sold on the black market, compared to the same good sold on the legal market.

I assume that the representative consumer has the standard quasi-linear utility function (U) leading to the linear demand function for imperfect substitute goods that is common in the I.O. literature.⁹ I impose no restrictions on the (positive) quantities x and y that can be consumed, as far as the consumer's budget constraint is satisfied.

$$U(x, y, M) = (x - x^2) + \theta(y - y^2) - 2\sigma xy + M \quad (1)$$

where $\sigma \in [0, 1]$ is the degree of substitutability between X and Y , and $\theta \in [0, 1]$ is the aversion-towards-illegality parameter. When $\theta = 1$, the consumer has no prejudice against the illegal good.¹⁰

⁹Boone and Pottersz (2006) analyse the properties of this utility function for the case of n different goods.

¹⁰While σ depends on the real characteristics of the goods, θ is the type of the consumer/society: the larger θ , the more people are likely to accept to break the law. Note that for $\theta = 1$ and $\sigma = 1$, the utility function boils down to the case of perfect substitute goods. For the other values of the parameter, the goods remain substitutes (i.e., the partial derivative of the demand of one good with respect to the consumption of the other good is negative), although not perfect.

The consumer's income I is exogenous, and t is the rate of the tax levied on it. An itemised deduction is a reduction in the tax base granted when the legal good is purchased. The deduction is per-unit (opposed to per-value), this has the nice property of avoiding unnecessary inflation. A deduction of amount a is granted for any purchased unit exceeding the threshold x_0 . The (exogenous) threshold x_0 is meant to reduce the cost for the government of implementing this policy, a too high threshold would decrease the attractiveness of the deductions, while a too low one would imply a larger opportunity cost of implementing the policy. It would be very interesting, but beyond the scope of this work, to compute the optimal level of the threshold. In my work, I assume that the threshold used is equal to the number of units that are purchased when itemised deductions are not allowed.

The consumer's problem can be written as:

$$\begin{aligned} \max_{x,y,M} \quad & U(x, y, M) \\ \text{s.t.} \quad & px + qy + M \leq I - t(I - a(x - x_0)) \end{aligned} \quad (2)$$

From the first order conditions, we derive the inverse demand function respectively for X and Y :

$$p(x, y) = 1 - 2x - 2\sigma y + ta \quad (3)$$

and

$$q(x, y) = \theta - 2\theta y - 2\sigma x \quad (4)$$

2.2 The market

The organisation of the industry heavily depends on the type of good that we consider. The common factor is that we have two sub-markets, one for the legal and one for the illegal good. The simplest market that we can imagine is a duopoly, with one firm operating in each sub-market. This structure can apply, for example, to the case of a regulated legal market or of a legal monopoly (as, for instance, in the case of cigarettes or of a product protected by a patent), in presence of an illegal cartel. In that case, one single agent is choosing the quantity and price on the legal market (the regulator) and one on the black market (the cartel). It seems reasonable to consider that the legal firm sets its own quantity and price, anticipating the behaviour of the illegal firm. For that reason, the natural way to model this framework is the Stackelberg competition with the legal firm acting as the leader.

For expositional convenience, I restrain my attention, in the core of the paper, to the Stackelberg duopoly case, that seems to me the best compromise between simplicity of the model and realism. The reader should not think that results

are driven by this assumption, results hold (qualitatively) for a much larger set of market configurations: in the appendix I solve the problem for the case of Cournot competition, with n firms operating on the legal market and m firms on the underground market.

X and Y are produced by two independent firms competing à la Stackelberg and facing the same marginal cost of production c . The legal firm is the leader and chooses the quantity first, and the illegal one follows. By definition, only the legal firm pays the tax T on its profits. The maximisation problem of the follower, given the inverse demand function $q(x, y)$, is

$$\begin{aligned} \max_y \quad & (q(x, y) - c)y \\ \text{s.t.} \quad & q(x, y) = \theta - 2\theta y - 2\sigma x \end{aligned} \tag{5}$$

from which we obtain the follower's reaction function

$$y = \frac{\theta - 2\sigma x - c}{4\theta} \tag{6}$$

The Stackelberg leader maximisation problem is therefore:

$$\begin{aligned} \max_x \quad & (1 - T)(p(x, y) - c)x \\ \text{s.t.} \quad & p(x, y) = 1 - 2x - 2\sigma y + ta \\ & y = \frac{\theta - 2\sigma x - c}{4\theta} \end{aligned} \tag{7}$$

2.3 The government

The government is concerned by total tax proceeds (TP), which are given by the sum of consumers' income tax proceeds and firms' profits tax proceeds, and which are equal to

$$TP(a) = T(p(x, y) - c)x + t(I - a(x - x_0)) \tag{8}$$

The focus of this research is on itemised deductions. I assume that both tax rates are exogenous (that is, the government has already chosen the optimal rates) and I focus on the optimal level of deduction. The government only controls the reduction in the tax base (i.e., the level of a) to which the representative consumer is entitled for each unit of x purchased above the threshold x_0 .

The optimal level of deduction is defined, according to this maximisation problem, as the one that maximises tax proceeds. Clearly, the objective function of the social planner/politician may be different, ranging from minimising the size of the underground market to the reduction of the tax rate for some agents in the

economy. These questions are beyond the scope of this work, but the model can be easily adapted to different objective functions.

3 Market equilibrium and optimal deduction

In this section, I compute the market equilibrium, finding the optimal quantities and prices both for the legal and illegal firm. Afterwards, I compute the optimal level of deduction a .

Solving equation (7), from the first order condition we obtain that

$$x^*(a) = \frac{\theta(2 - \sigma) - c(2\theta - \sigma)}{4(2\theta - \sigma^2)} + \frac{\theta}{2(2\theta - \sigma^2)}ta \quad (9)$$

Replacing x^* in equation (6), we obtain that

$$y^*(a) = \frac{\theta(4\theta - \sigma^2 - 2\sigma) - c(4\theta - \sigma^2 - 2\theta\sigma)}{8\theta(2\theta - \sigma^2)} - \frac{\sigma}{4(2\theta - \sigma^2)}ta \quad (10)$$

and finally, using (9) and (10) we can also compute prices:

$$p^*(a) = \frac{\theta(2 - \sigma) + c(2\theta + \sigma)}{4\theta} + \frac{1}{2}ta \quad (11)$$

$$q^*(a) = \frac{\theta(4\theta - 2\sigma - \sigma^2) + c(4\theta + 2\theta\sigma - 3\sigma^2)}{4(2\theta - \sigma^2)} - \frac{\theta\sigma}{2(2\theta - \sigma^2)}ta \quad (12)$$

We restrict our attention to the case of

$$c < \frac{\theta(4\theta - \sigma^2 - 2\sigma)}{(4\theta - \sigma^2 - 2\theta\sigma)}, \quad (13)$$

which is a necessary and sufficient condition for the underground market to be active when deductions are not allowed (i.e., $a = 0$ and $y^*(0) > 0$).¹¹ For condition (13) not to require a negative marginal cost we also need to assume that

$$\theta > \sigma. \quad (14)$$

Conditions (13) and (14) are sufficient to ensure that both prices and quantities are positive in equilibrium and that both the consumer's and the firms' problems are strictly concave.¹²

¹¹If equation 13 does not hold, then already before the introduction of the itemised deduction there is no evasion, and therefore no need for the deduction.

¹²By the strict concavity of the problem, the previously shown results (derived from the first order conditions) represent the unique maxima of the corresponding maximisation problems.

Proposition 1 *The equilibrium quantities $x^*(a)$ and $y^*(a)$ are respectively defined by equations (9) and (10), and the corresponding prices are $p^*(a)$ and $q^*(a)$, as defined by equations (11) and (12).*

Proposition 2 *The legally purchased quantity and its price ($x^*(a)$ and $p^*(a)$) are both increasing in the level of deduction a ; the reverse is true for the quantity bought illegally and for its price ($y^*(a)$ and $q^*(a)$), which are decreasing in a .*

Proof. It is straightforward to check the sign of the derivatives of equations (9) to (12) with respect to a . ■

Using the previous results, we can solve the government problem, consisting in finding, for an exogenous level of taxation, the itemised deduction a that maximises tax proceeds $TP(a)$.

$$\begin{aligned} \max_a \quad & T(p(a) - c)x + t(I - a(x - x_0)) \\ \text{s.t.} \quad & x = x^*(a) \end{aligned} \tag{15}$$

From the first order condition of the problem, we obtain that the optimal level of itemised deduction is:

$$a^* = \frac{T(\theta(2 - \sigma) - c(2\theta - \sigma))}{2\theta t(2 - T)} \tag{16}$$

Under the previous assumptions (13) and (14), the problem is strictly concave and a^* is always positive.

Proposition 3 *Equation (16) defines the optimal level of the per-unit itemised deduction a^* when the government's aim is to maximise tax proceeds for a given level of tax rates. The value a^* is always positive, meaning that it is always beneficial to allow for the deduction.*

3.1 Comparative statics

For its policy implications, a policy maker may be also interested in the effect of the different parameters on the optimal value a^* . This subsection briefly analyses the impact of T , t , θ , σ and c on the optimal value of a .

$$\frac{\partial a^*}{\partial T} = \frac{\theta(2 - \sigma) - c(2\theta - \sigma)}{\theta t(2 - T)^2} > 0 \quad (17)$$

$$\frac{\partial a^*}{\partial t} = -\frac{a^*}{t} < 0 \quad (18)$$

$$\frac{\partial a^*}{\partial \theta} = -\frac{c\sigma T}{2\theta^2 t(2 - T)} < 0 \quad (19)$$

$$\frac{\partial a^*}{\partial \sigma} = \frac{T(c - \theta)}{2\theta t(2 - T)} < 0 \quad (20)$$

$$\frac{\partial a^*}{\partial c} = -\frac{2\theta - \sigma}{2\theta t(2 - T)} < 0 \quad (21)$$

From the previous derivatives, we observe that the optimal deduction increases in the tax rate on profits: for a larger T , reducing the size of the underground market becomes more profitable, and the public authority accepts larger losses on the consumer side. The opposite reasoning applies for a larger income tax rate: the larger t , the more costly is to implement a deduction policy.

Whenever the legal firm's profits decrease, it becomes less profitable to introduce deductions, therefore the optimal value for a decreases. Both θ and c reduce the profits of the legal firm. The marginal cost of production, c , has a direct effect on profits. A change in the aversion to buy on the illegal market (θ) modifies the marginal rate of substitution between X and Y . When θ increases, X is replaced by Y and the legal firm's profits decrease. Hence, both an increase in θ and in c induce a reduction in the optimal value of a .

Also an increase in σ implies a reduction in the value of a . A larger value of σ means that X and Y are better substitutes. Consumers replace Y by X more easily, deductions are more effective and a smaller a is enough to obtain an increase in the consumption of the legal good.

3.2 Deductions and auditing

Readers certainly noticed that I do not explicitly consider the possibility of deterring evasion through auditing and fining, a diffused technique that has been largely studied in the theoretical, empirical and experimental literature.

Fining and auditing is a costly but effective way of reducing evasion and it should be used together with itemised deductions. I implicitly assumed that, given costs of auditing and limited liability, the government was already choosing the pair auditing-fine that maximises tax proceeds. The fine affects the final expected profit of the illegal firm, but (unless it determines the exit of the firm from the market) it does not affect the decision about quantities and prices. In this subsection, I study the main interaction between auditing and the optimal

deduction.

Taking into account auditing (and fining), the maximisation problem of the underground firm (equation (5)) becomes

$$\begin{aligned} \max_y \quad & -\alpha F + (1 - \alpha T)(q(x, y) - c)y \\ \text{s.t.} \quad & q(x, y) = \theta - 2\theta y - 2\sigma x \end{aligned} \quad (22)$$

where α is the probability of being audited and F is the fine that the firm should pay when audited. The value of α is affecting profits but not the reaction function, which remains the same as in equation (6).

Denote by $\Delta(\alpha)$ the cost of auditing, assumed to be increasing and convex; the maximisation problem of the government becomes

$$\begin{aligned} \max_{a, \alpha} \quad & T(p(a) - c)x + t(I - a(x - x_0)) + \alpha(F + T(q(a) - c)y) - \Delta(\alpha) \\ \text{s.t.} \quad & x = x^*(a) \\ & y = y^*(a) \end{aligned} \quad (23)$$

if deductions are allowed. For the case of no itemised deductions (i.e., $a = 0$), the government's problem is

$$\begin{aligned} \max_{a, \alpha} \quad & T(p(0) - c)x + tI + \alpha(F + T(q(0) - c)y) - \Delta(\alpha) \\ \text{s.t.} \quad & x = x^*(0) = x_0 \\ & y = y^*(0) = y_0 \end{aligned} \quad (24)$$

Using equation (24), the derivative with respect to α defines the optimal level of audit when deductions are not allowed $\alpha^*(0)$, which is

$$F + T(q(0) - c)y_0 = \frac{\partial \Delta(\alpha)}{\partial \alpha} \quad (25)$$

from which we have that

$$\alpha^*(0) = (\Delta')^{-1}(F + T(q(0) - c)y_0) \quad (26)$$

From $q(a)$ and $y(a)$ being decreasing functions of a , it follows that α^* is also decreasing in a . The optimal audit level is the one that equates the expected benefits (i.e., the increase in tax proceeds) to its cost. When introducing deductions, the size of the underground market shrinks, making it less profitable to audit. When

the expected benefits are reduced, the optimal audit level decreases.

Analogously, starting from when audits are not performed ($\alpha = 0$), the level of deduction decreases if the government introduces audit. The optimal deduction equalises the increase in tax proceeds on the firm side with the losses generated by the deduction on the consumer side. An extra loss appears in the presence of audit, generated by the reduction in the proceeds derived from fines, equal to $\alpha \left(\frac{\partial(q(a)-c)y(a)}{\partial a} \right)$.

Proposition 4 *Both itemised deductions and audit are instruments to reduce tax evasion. A crowding out effect exists among the two, but it does not imply that the two measures are incompatible. An increase in deductions reduces the profitability of audits, and vice versa. If the audit cost function is continuous and well behaved, (absent fix costs of audit) both the optimal levels α^* and a^* are positive.*

4 Analysis of the results

I derived the equilibrium prices and quantities for a consumption good that is sold both on the legal and the underground market, under the assumption that the firm operating on the legal market and the one on the black market compete à la Stackelberg, with the legal firm representing the leader.¹³ Consumers perceive the two goods as substitutes (with σ as a parameter of how substitute the two goods are) and may have an aversion to illegality (θ) implying that, *ceteris paribus*, a consumer prefers to buy the good legally.

Imposing a condition on c , θ and σ that ensures some tax evasion, I derived the optimal value for a , which is a per-unit itemised deduction that allows consumers to reduce their tax base for any purchased unit of the legal good above an exogenous threshold.

The deduction is independent of prices, otherwise we would observe an unnecessary artificial increase in the price p (inflation). The itemised deduction is a cost for the government (the tax proceeds collected from consumers decrease), but the consumption of legal good increases, generating extra proceeds from the tax T . This second effect offsets the previous one as long as $a \leq a^*$.

The optimal value a^* is positive for any combination of the parameters: for the government it is always beneficial (in terms of tax proceeds) to allow for itemised deductions. Furthermore, a induces a profits reduction for the underground firm. It is likely that profits from the underground economy are invested in illegal activities, therefore itemised deductions can also be used to fight illegal activities in the country. Depending on the social welfare function, therefore, the government

¹³In the appendix, I show the results for the Cournot case, which are qualitatively analogous.

may prefer a larger than optimal level of deduction (representing a loss in terms of tax proceeds but inducing a reduction in crime).

Tables 1 and 2 propose numerical examples of the results of the model, for the case of $t = T = 0.3$, and $c = 0.2$. In table 1, $\theta = 1$ and $\sigma = 0.9$, while $\theta = 0.7$ and $\sigma = 0.5$ in table 2.¹⁴ Notice that, as the deduction applies only to units purchased above the threshold x_0 , the consumer price on the legal market cannot be obtained simply by the difference between the market price p and the deduction.

	$a = 0$	$a = a^* = 0.259$	$a = 2.059$
p	0.42	0.459	0.729
q	0.434	0.404	-
x	0.185	0.217	0.444
y	0.117	0.102	0
TP	$0.3I+0.012$	$0.3I+0.014$	$0.3I-0.09$

Table 1: Numerical example 1.

	$a = 0$	$a = a^* = 0.365$	$a = 3.405$
p	0.511	0.566	1.02
q	0.355	0.339	-
x	0.189	0.223	0.5
y	0.111	0.099	0
TP	$0.3I+0.018$	$0.3I+0.021$	$0.3I-0.194$

Table 2: Numerical example 2.

The first column represents the market equilibrium when deductions are not allowed; the middle one is for the optimal level of deductions. When $a = a^*$, the size of the underground economy shrinks, but it does not disappear. The right column corresponds to a level of deduction large enough for the underground market to disappear. The bottom row (i.e., TP) represents tax proceeds. You can notice that the largest TP is attained when $a = a^*$.

5 Conclusions

This study investigates the effectiveness of itemised deductions as a device to reduce tax evasion, when both sides of the market (sellers and consumers) pay some taxes (possibly with different rates).

Consumers use their income to buy a good on the legal or underground market (or both), to consume the numeraire good and to pay a tax on their exogenous income. The legal and underground firms compete on quantities, the legal firm

¹⁴Values are cut after the 3rd decimal.

pays a tax on profit. Treating the tax rates as exogenous, the government chooses the level of itemised deductions maximising tax proceeds.

I show that the optimal level of deductions is always positive, meaning that it is always beneficial to allow for deductions in a market characterised by tax evasion. Part of the effect of deductions is offset by the use of fines and audit to discourage evasion. The cost of auditing and limited liability nevertheless make fines an imperfect instrument, itemised deductions should not be considered as a substitute of auditing systems but rather as a complement. The cost of deductions consists in the drop in tax proceeds from consumers, but I show that this is more than compensated by a fall in tax evasion of firms and by the subsequent increase in tax proceeds.

Although I do not study welfare implications in my model, it is clear that the reduction in tax evasion does not represent an increase in efficiency but only a different redistribution of welfare (from the underground firm to the government, that will use it either to provide more public goods or to reduce tax rates). Certainly we do not observe a Pareto improvement, depending on the social welfare function, we can expect an increase in welfare deriving from a better arbitrage amongst marginal utilities of money for the firm and consumers.

Provided that profits on the black market are likely to be used for financing illegal activities, if the social welfare function includes the crimes rate in the country, or the country's reputation on the international ground, the optimal level of deduction would be above the one that maximises tax proceeds. Using this model results, it would be interesting to study the consequences on the underground economy of a long term policy of deductions above the optimal level.

Another possible extension of this model would be to consider the implications in terms of optimal behaviour for a politician. In particular, depending on how profits from the underground firm are used and/or distributed among shareholders, would it be in the interest of a politician aiming to be elected to propose such a policy?

Finally, this model can be applied to a labour supply-demand model; in order to determine the conditions under which a reduction in the taxes on the labour force would push firms to legally hire their employees (forcing them to declare their income). In particular, it would be interesting to consider a more complex general equilibrium model, in which agents income is endogenous and an analogous scheme is used to convince workers to declare their income.

Appendix

A The Cournot case

I solve here the model for the case of Cournot competition, with n legal and m illegal firms being active on the market. The optimal value a^* is quantitatively different, but it remains positive; all the previous results hold under Cournot competition.

Each legal firm produces a quantity x_i , with $i \in [1, n]$; the total quantity is then $x = \sum_1^n x_i$. The firms on the underground market produce a quantity y_j , with $j \in [1, m]$. The maximisation problem of the a legal firm is

$$\begin{aligned} \max_{x_i} \quad & (1 - T)(p(x, y) - c)x_i \\ \text{s.t.} \quad & p(x, y) = 1 - 2x - 2\sigma y + ta \end{aligned} \quad (27)$$

while firms on the underground market face the following maximisation problem:

$$\begin{aligned} \max_{y_j} \quad & (q(x, y) - c)y_j \\ \text{s.t.} \quad & q(x, y) = \theta - 2\sigma x - 2\theta y \end{aligned} \quad (28)$$

The two corresponding first order conditions are respectively

$$4x_i = 1 - 2\sigma y - c + ta - 2 \sum_{h \neq i} x_h \quad (29)$$

$$4\theta y_j = \theta - 2\sigma x - c - 2\theta \sum_{k \neq j} y_k \quad (30)$$

Assuming that firms are symmetric, and that therefore $x_i = x_h$ for any $i, h \in [0, n]$, and that $y_j = y_k$ for any $j, k \in [0, m]$, we have that $\sum_{h \neq i} x_h = (n - 1)x_i$ and $\sum_{k \neq j} y_k = (m - 1)y_j$.

Solving the system of the equations (29) and (30) we obtain the optimal Cournot quantities:

$$x_i^c(a) = \frac{(m + 1)(1 - c)\theta - m\sigma(\theta - c)}{2((m + 1)(n + 1)\theta - mn\sigma^2)} + \frac{(m + 1)\theta}{2((m + 1)(n + 1)\theta - mn\sigma^2)}ta \quad (31)$$

$$y_i^c(a) = \frac{(n + 1)(\theta - c) - n\sigma(1 - c)}{2((m + 1)(n + 1)\theta - mn\sigma^2)} - \frac{n\sigma}{2((m + 1)(n + 1)\theta - mn\sigma^2)}ta \quad (32)$$

and the Cournot prices

$$p^c(a) = \frac{\theta[1 + m(1 - \sigma)] + c[mn(\theta - \sigma^2) + n\theta + m\sigma]}{(m + 1)(n + 1)\theta - mn\sigma^2} + \frac{(m + 1)\theta}{(m + 1)(n + 1)\theta - mn\sigma^2}ta \quad (33)$$

$$q^c(a) = \frac{\theta[n(\theta - \sigma) + \theta] + c[mn(\theta - \sigma^2) + \theta(m + n)\sigma]}{(m + 1)(n + 1)\theta - mn\sigma^2} - \frac{n\theta\sigma}{(m + 1)(n + 1)\theta - mn\sigma^2}ta \quad (34)$$

For the Cournot case with many firms, the assumptions that guarantee the presence of tax evasion when deductions are not available become

$$c < \frac{n(\theta - \sigma) + \theta}{n(1 - \sigma) + 1} \quad (35)$$

and

$$\theta \geq \frac{n}{n + 1}\sigma \quad (36)$$

The assumption that $\theta \geq \sigma$ is still sufficient for all the maximisation problems to be concave and the results (quantities and prices) to be always positive.

Remembering that the aggregate legal quantity $x^c(a)$ is defined as $x^c(a) = nx_i^c(a)$, let's now rename the quantity and price in the following way:

$$x^c(a) = n(x_0^c + x_v^c ta) \quad (37)$$

$$p^c(a) = p_0^c + p_v^c ta \quad (38)$$

where $x_0^c = n \frac{(m+1)(1-c)\theta - m\sigma(\theta-c)}{2((m+1)(n+1)\theta - mn\sigma^2)}$, $x_v^c = n \frac{(m+1)\theta}{2((m+1)(n+1)\theta - mn\sigma^2)}$, $p_0^c = \frac{\theta[1+m(1-\sigma)] + c[mn(\theta-\sigma^2) + n\theta + m\sigma]}{(m+1)(n+1)\theta - mn\sigma^2}$, and $p_v^c = \frac{(m+1)\theta}{(m+1)(n+1)\theta - mn\sigma^2}$.

The maximisation problem for the government is

$$\max_a T(p^c(a) - c)x^c(a) + t(I - a(x^c(a) - x^c(0))) \quad (39)$$

$$(40)$$

Solving the problem, we obtain the optimal level of deduction a^c , which is now defined by the following equation:

$$a^c = \frac{T[p_1^c x_0^c + (p_0^c - c)x_1^c]}{2tx_1^c(1 - p_1^c T)} \quad (41)$$

It is easy to check that a^c is always positive: $(p_0^c - c) > 0$ is a necessary condition to have a market in the case of no deduction, and $(1 - p_1^c T)$ is always positive.

References

- Allingham, M. G. and A. Sandmo (1972). Income Tax Evasion: A Theoretical Analysis. *Journal of Public Economics* 1, 323–328.
- Allingham, M. G. and A. Sandmo (1991). Income Tax Evasion: A Theoretical Analysis. *Modern Public Finance, Atkinson, A.B. (ed.)* 1, 50–65.
- Andreoni, J., B. Erard, and J. Feinstein (1998). Tax Compliance. *Journal of Economic Literature* 36(2), 818–860.
- Boone, J. and J. Pottersz (2006). Transparency and prices with imperfect substitutes. *Economic letters* 93, 398–404.
- Cowell, F. A. (1985). The Economic Analysis of Tax Evasion. *Bulletin of Economic Research* 37(3), 163–93.
- Cremer, H. and F. Gahvari (1993). Tax evasion and optimal commodity taxation. *Journal of Public Economics* 50, 261–275.
- Davidson, C., L. Martin, and J. D. Wilson (2007). Efficient black markets? *Journal of Public Economics* 91(7-8), 1575–1590.
- Fortin, B., G. Lacroix, and C. Montmarquette (2000). Are Underground Workers More Likely to be Underground Consumers? *Economic Journal* 110(466), 838–60.
- Franzoni, L. A. (1999). Tax evasion and tax compliance. *Encyclopedia of Law and Economics vol. 4*, pp. 51–94.
- Marelli, M. (1984). On indirect tax evasion. *Journal of Public Economics* 25, 181–196.
- McKay, I. e. a. (1998). Report to the New Zeland Treasurer and Minister of Revenue by a Committee of Experts on Tax Compliance.
- OECD (1990). The personal income tax base. *OECD*.
- Plato (n.d.). Book 1. In *The Republic*, Chapter Socrates and Thrasymachus. Transalted by B. Jowett.
- Schneider, F. (2005). Shadow economies around the world: what do we really know? *Journal of Political Economy* 23/1, 598–642.
- Slemrod, J. and S. Yitzhaki (2002). Tax avoidance, evasion, and administration. In A. J. Auerbach and M. Feldstein (Eds.), *Handbook of Public Economics*, Volume 3 of *Handbook of Public Economics*, Chapter 22, pp. 1423–1470. Elsevier.

PUBLISHED ISSUES*

- WP-AD 2009-01 “Does sex education influence sexual and reproductive behaviour of women? Evidence from Mexico”
P. Ortiz. February 2009.
- WP-AD 2009-02 “Expectations and forward risk premium in the Spanish power market”
M.D. Furió, V. Meneu. February 2009.
- WP-AD 2009-03 “Solving the incomplete markets model with aggregate uncertainty using the Krusell-Smith algorithm”
L. Maliar, S. Maliar, F. Valli. February 2009.
- WP-AD 2009-04 “Employee types and endogenous organizational design: an experiment”
A. Cunyat, R. Sloof. February 2009.
- WP-AD 2009-05 “Quality of life lost due to road crashes”
P. Cubí. February 2009.
- WP-AD 2009-06 “The role of search frictions for output and inflation dynamics: a Bayesian assessment”
M. Menner. March 2009.
- WP-AD 2009-07 “Factors affecting the schooling performance of secondary school pupils – the cost of high unemployment and imperfect financial markets”
L. Farré, C. Trentini. March 2009.
- WP-AD 2009-08 “Sexual orientation and household decision making. Same-sex couples’ balance of power and labor supply choices”
S. Oreffice. March 2009.
- WP-AD 2009-09 “Advertising and business cycle fluctuations”
B. Molinari, F. Turino. March 2009.
- WP-AD 2009-10 “Education and selective vouchers”
A. Piolatto. March 2009.
- WP-AD 2009-11 “Does increasing parents’ schooling raise the schooling of the next generation? Evidence based on conditional second moments”
L. Farré, R. Klein, F. Vella. March 2009.
- WP-AD 2009-12 “Equality of opportunity and optimal effort decision under uncertainty”
A. Calo-Blanco. April 2009.
- WP-AD 2009-13 “Policy announcements and welfare”
V. Lepetyuk, C.A. Stoltenberg. May 2009.
- WP-AD 2009-14 “Plurality versus proportional electoral rule: study of voters’ representativeness”
A. Piolatto. May 2009.
- WP-AD 2009-15 “Matching and network effects”
M. Fafchamps, S. Goyal, M.J. van der Leij. May 2009.
- WP-AD 2009-16 “Generalizing the S-Gini family –some properties-”
F.J. Goerlich, M.C. Lasso de la Vega, A.M. Urrutia. May 2009.
- WP-AD 2009-17 “Non-price competition, real rigidities and inflation dynamics”
F. Turino. June 2009.
- WP-AD 2009-18 “Should we transfer resources from college to basic education?”
M. Hidalgo-Hidalgo, I. Iturbe-Ormaetxe. July 2009.

* Please contact Ivie's Publications Department to obtain a list of publications previous to 2009.

- WP-AD 2009-19 “Immigration, family responsibilities and the labor supply of skilled native women”
L. Farré, L. González, F. Ortega. July 2009.
- WP-AD 2009-20 “Collusion, competition and piracy”
F. Martínez-Sánchez. July 2009.
- WP-AD 2009-21 “Information and discrimination in the rental housing market: evidence from a field experiment”
M. Bosch, M.A. Carnero, L. Farré. July 2009.
- WP-AD 2009-22 “Pricing executive stock options under employment shocks”
J. Carmona, A. León, A. Vaello-Sebastiá. September 2009.
- WP-AD 2009-23 “Who moves up the career ladder? A model of gender differences in job promotions”
L. Escriche, E. Pons. September 2009.
- WP-AD 2009-24 “Strategic truth and deception”
P. Jindapon, C. Oyarzun. September 2009.
- WP-AD 2009-25 “Do social networks prevent bank runs?”
H.J. Kiss, I. Rodríguez-Lara, A. Rosa-García. October 2009.
- WP-AD 2009-26 “Mergers of retailers with limited selling capacity”
R. Faulí-Oller. December 2009.
- WP-AD 2010-01 “Scaling methods for categorical self-assessed health measures”
P. Cubí-Mollá. January 2010.
- WP-AD 2010-02 “Strong ties in a small world”
M.J. van der Leij, S. Goyal. January 2010.
- WP-AD 2010-03 “Timing of protectionism”
A. Gómez-Galvarriato, C.L. Guerrero-Luchtenberg. January 2010.
- WP-AD 2010-04 “Some game-theoretic grounds for meeting people half-way”
P.Gadea-Blanco, J.M. Jiménez-Gómez, M.C. Marco-Gil. February 2010.
- WP-AD 2010-05 “Sequential city growth: empirical evidence”
A. Cuberes. February 2010.
- WP-AD 2010-06 “Preferences, comparative advantage, and compensating wage differentials for job routinization”
C. Quintana-Domeque. February 2010.
- WP-AD 2010-07 “The diffusion of Internet: a cross-country analysis”
L. Andrés, D. Cuberes, M.A. Diouf, T. Serebrisky. February 2010.
- WP-AD 2010-08 “How endogenous is money? Evidence from a new microeconomic estimate”
D. Cuberes, W.R. Dougan. February 2010.
- WP-AD 2010-09 “Trade liberalization in vertically related markets”
R. Moner-Colonques, J.J. Sempere-Monerris, A. Urbano. February 2010.
- WP-AD 2010-10 “Tax evasion as a global game (TEGG) in the laboratory”
M. Sánchez-Villalba. February 2010.
- WP-AD 2010-11 “The effects of the tax system on education decisions and welfare”
L.A. Viiano. March 2010.
- WP-AD 2010-12 “The pecuniary and non-pecuniary costs of job displacement. The risky job of getting back to work”
R. Leombruni, T. Razzolini, F. Serti. March 2010.

- WP-AD 2010-13 “Self-interest and justice principles”
I. Rodríguez-Lara, L. Moreno-Garrido. March 2010.
- WP-AD 2010-14 “On spatial equilibria in a social interaction model”
P. Mossay, P.M. Picard. March 2010.
- WP-AD 2010-15 “Noncooperative justifications for old bankruptcy rules”
J.M. Jiménez-Gómez. March 2010.
- WP-AD 2010-16 “Anthropometry and socioeconomics in the couple: evidence from the PSID”
S. Oreffice, C. Quintana-Domeque. April 2010.
- WP-AD 2010-17 “Differentiated social interactions in the US schooling race gap”
L.J. Hall. April 2010.
- WP-AD 2010-18 “Things that make us different: analysis of variance in the use of time”
J. González Chapela. April 2010.
- WP-AD 2010-19 “The role of program quality and publicly-owned platforms in the free to air broadcasting industry”
M. González-Maestre, F. Martínez-Sánchez. June 2010.
- WP-AD 2010-20 “Direct pricing of retail payment methods: Norway vs. US”
F. Callado, J. Hromcová, N. Utrero. June 2010.
- WP-AD 2010-21 “Sexual orientation and household savings. Do homosexual couples save more?”
B. Negrusa, S. Oreffice. June 2010.
- WP-AD 2010-22 “The interaction of minimum wage and severance payments in a frictional labor market: theory and estimation”
C. Silva. June 2010.
- WP-AD 2010-23 “Fatter attraction: anthropometric and socioeconomic matching on the marriage market”
P.A. Chiappori, S. Oreffice, C. Quintana-Domeque. June 2010.
- WP-AD 2010-24 “Consumption, liquidity and the cross-sectional variation of expected returns”
E. Márquez, B. Nieto, G. Rubio. July 2010.
- WP-AD 2010-25 “Limited memory can be beneficial for the evolution of cooperation”
G. Horváth, J. Kovářík, F. Mengel. July 2010.
- WP-AD 2010-26 “Competition, product and process innovation: an empirical analysis”
C.D. Santos. July 2010.
- WP-AD 2010-27 “A new prospect of additivity in bankruptcy problems”
J. Alcalde, M.C. Marco-Gil, J.A. Silva. July 2010.
- WP-AD 2010-28 “Diseases, infection dynamics and development”
S. Chakraborty, C. Papageorgiou, F. Pérez Sebastián. September 2010.
- WP-AD 2010-29 “Why people reach intermediate agreements? Axiomatic and strategic justification”
J.M. Jiménez-Gómez. September 2010.
- WP-AD 2010-30 “Mobbing and workers’ health: an empirical analysis for Spain”
M.A. Carnero, B. Martínez, R. Sánchez-Mangas. September 2010.
- WP-AD 2010-31 “Downstream mergers in a vertically differentiated unionized oligopoly”
A. Mesa-Sánchez. October 2010.
- WP-AD 2010-32 “Endogenous quality choice under upstream market power”
B. Mesa-Sánchez. November 2010.
- WP-AD 2010-33 “Itemised deductions: a device to reduce tax evasion”
A. Piolatto. November 2010.



Ivie

Guardia Civil, 22 - Esc. 2, 1º
46020 Valencia - Spain
Phone: +34 963 190 050
Fax: +34 963 190 055

**Department of Economics
University of Alicante**

Campus San Vicente del Raspeig
03071 Alicante - Spain
Phone: +34 965 903 563
Fax: +34 965 903 898

**Website: www.ivie.es
E-mail: publicaciones@ivie.es**